

117TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To remove college cost as a barrier to every student having access to a well-prepared and diverse educator workforce, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

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Mr. BOOKER (for himself, Mr. BROWN, Ms. KLOBUCHAR, Mr. MARKEY, and Ms. WARREN) introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

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**A BILL**

To remove college cost as a barrier to every student having access to a well-prepared and diverse educator workforce, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Diversifying by Invest-  
5 ing in Educators and Students to Improve Outcomes For  
6 Youth Act” or the “Diversify Act”.

7 **SEC. 2. FINDINGS.**

8 Congress finds the following:

1           (1) Schools predominantly enrolling historically  
2           underserved students are often disproportionately  
3           impacted by teacher shortages.

4           (2) According to Department of Education data  
5           for the 2020–2021 school year, to date 43 States  
6           are reporting shortages in mathematics teachers, 42  
7           in science teachers, and 44 in special education  
8           teachers.

9           (3) Data shows that, between 2009 and 2017,  
10          teacher education enrollments dropped from 691,000  
11          to 444,000, a 38-percent reduction. This amounts to  
12          a decrease of about 340,000 professionals on their  
13          way to becoming teachers in the year 2017, as com-  
14          pared to 2009.

15          (4) Current data show that the impacts of  
16          COVID–19 may be further exacerbating student ac-  
17          cess to well-prepared and diverse teachers through  
18          declining higher education enrollments and potential  
19          increased turnover due to pandemic teaching condi-  
20          tions, among other factors.

21          (5) About 80 percent of educators begin teach-  
22          ing with a bachelor’s degree, yet the latest Federal  
23          data show a 4.5-percent decline in undergraduate  
24          enrollment in the Spring of 2021. Enrollment de-  
25          clines have inequitably impacted students of color.

1           (6) In an August 2020 Census Bureau survey,  
2 respondents cited their inability to pay as a factor  
3 in their decision to forgo college.

4           (7) Research suggests that service scholarship  
5 programs like the TEACH Grant Program are suc-  
6 cessful when they are both administratively manage-  
7 able and when subsidies are large enough to sub-  
8 stantially offset training costs. Efforts to increase  
9 the TEACH Grant award amount must be combined  
10 with efforts to ensure that the program is adminis-  
11 tratively manageable. In order for the TEACH  
12 Grant Program to meet its full potential, the re-  
13 search is clear that both criteria need to be ad-  
14 dressed.

15           (8) The TEACH Grant's award amount has not  
16 increased since its creation in the bipartisan College  
17 Cost Reduction and Access Act (Public Law 110-  
18 84). In addition, due to the Budget Control Act of  
19 2011 (Public Law 112-25), the maximum amount  
20 of grant aid available under the TEACH Grant Pro-  
21 gram of \$4,000 a year has been cut for a majority  
22 of the program's existence. This comes at a time  
23 when the yearly full cost of a public 4-year college  
24 for an in-State student exceeds \$20,000. Further,  
25 more than two-thirds of individuals entering the field

1 of education borrow money to pay for their higher  
2 education, resulting in an average debt of about  
3 \$20,000 for those with a bachelor's degree and  
4 \$50,000 for those with a master's degree.

5 (9) Grant programs can eliminate or reduce the  
6 need to borrow student loans in order to afford a  
7 college education. This is important because a col-  
8 lege student's potential debt burden influences the  
9 student's decisions about what profession to enter,  
10 with the result that the student is less likely to pur-  
11 sue a career in education or take other low-paying  
12 jobs after graduation if the student expects to incur  
13 more debt. This is especially true for students of  
14 color, who, according to a recent report, are more  
15 likely to come from families that are unable to con-  
16 tribute financially to their higher education.

17 (10) Students with disabilities, including stu-  
18 dents of color with disabilities, are also likely to ac-  
19 crue significant student loan debt. This often results  
20 from limited ability to work while in school due to  
21 the increased time needed for coursework.

22 (11) Teachers of color face unique barriers to  
23 entering and staying in the profession. For example,  
24 teachers of color are more likely to enter teaching  
25 through alternative pathways due to the high cost of

1 traditional teacher preparation programs and the  
2 debt burden faced by college students of color.  
3 Lower quality pathways can result in less effective  
4 teaching and high turnover rates. Research shows  
5 that candidates who receive comprehensive prepara-  
6 tion are 2 to 3 times more likely to stay in teaching  
7 than those who receive little training. In many cases,  
8 however, teachers of color are more likely to begin  
9 teaching without having completed comprehensive  
10 preparation and entering instead through alternative  
11 routes that often skip student teaching and key  
12 coursework, leaving teachers to learn on the job.

13 (12) Research shows that recruiting and retain-  
14 ing a diverse teacher workforce is key to improving  
15 outcomes for all students and for closing achieve-  
16 ment gaps. While White students also benefit by  
17 learning from teachers of color, the impact is espe-  
18 cially significant for students of color, who have  
19 higher test scores, are more likely to graduate high  
20 school, and more likely to succeed in college when  
21 they have had teachers of color who serve as role  
22 models and support their attachment to school and  
23 learning.

1 **SEC. 3. AMENDMENTS TO THE TEACH GRANTS PROGRAM**  
2 **UNDER THE HIGHER EDUCATION ACT OF**  
3 **1965.**

4 Subpart 9 of part A of title IV of the Higher Edu-  
5 cation Act of 1965 (20 U.S.C. 1070g et seq.) is amend-  
6 ed—

7 (1) in section 420L(1), by inserting “(except  
8 that such term does not include an institution de-  
9 scribed in subsection (a)(1)(A) of section 102)” after  
10 “102”;

11 (2) in section 420M—

12 (A) in subsection (a)(1), by striking  
13 “\$4,000” and inserting “\$8,000”;

14 (B) in subsection (b)(3), by striking the  
15 second and third sentences and inserting the  
16 following: “Any disbursement allowed to be  
17 made by crediting the teacher candidate’s ac-  
18 count shall be used for the full cost of attend-  
19 ance (as defined in section 472).”; and

20 (C) in subsection (d)—

21 (i) in paragraph (1)(B), by striking  
22 “\$16,000” and inserting “\$32,000”; and

23 (ii) in paragraph (2), by striking  
24 “\$8,000” and inserting “\$16,000”; and

25 (3) in section 420N—

26 (A) in subsection (b)—

1 (i) by striking paragraphs (2) and (3);

2 (ii) by striking “an agreement” and

3 all that follows through “the applicant

4 will” and inserting “an agreement by the

5 applicant that the applicant will”;

6 (iii) by redesignating subparagraphs

7 (A) through (E) as paragraphs (1) through

8 (5), respectively, and moving the margins

9 of such paragraphs (as so redesignated) 2

10 ems to the left;

11 (iv) by redesignating clauses (i)

12 through (vii) as subparagraphs (A)

13 through (G), respectively, and moving the

14 margins of such subparagraphs (as so re-

15 designated) 2 ems to the left;

16 (v) in paragraph (2), as redesignated

17 by clause (iii), by striking “teach in a

18 school described in section 465(a)(2)(A)”

19 and inserting “teach in a school described

20 in section 465(a)(2)(A) or teach in a high-

21 need early education program”; and

22 (vi) in paragraph (3), as redesignated

23 by clause (iii)—

1 (I) in subparagraph (F), as re-  
2 designated by clause (iv), by striking  
3 “or” after the semicolon;

4 (II) in subparagraph (G), as re-  
5 designated by clause (iv), by inserting  
6 “or” after the semicolon; and

7 (III) by adding at the end the  
8 following:

9 “(H) early childhood education;”; and

10 (B) by striking subsection (c) and insert-  
11 ing the following:

12 “(c) CERTIFICATE.—Upon the completion of the  
13 service requirement in subsection (b), the Secretary shall  
14 send to the recipient of a grant under this subpart an elec-  
15 tronic certificate documenting the completion of such serv-  
16 ice.”;

17 (C) by redesignating subsection (d) as sub-  
18 section (e);

19 (D) by inserting after subsection (c) the  
20 following:

21 “(d) PROHIBITION.—The Secretary may not institute  
22 or create a monetary penalty for failure or refusal to com-  
23 plete the service requirement under subsection (b).”; and

24 (E) in subsection (e), as redesignated by  
25 subparagraph (C)—



1 (i) by striking “subsection  
2 (b)(1)(C)(vii)” and inserting “subsection  
3 (b)(3)(G)”; and

4 (ii) by striking “subsection (b)(1)”  
5 and inserting “subsection (b)”.

6 **SEC. 4. AMENDMENT TO THE BALANCED BUDGET AND DEF-**  
7 **ICIT CONTROL ACT.**

8 (a) EXEMPTION OF PROGRAM FROM SEQUESTRA-  
9 TION.—Section 255(h) of the Balanced Budget and Emer-  
10 gency Deficit Control Act of 1985 (2 U.S.C. 905(h)) is  
11 amended by inserting after the item relating to “Supple-  
12 mental Security Income Program (28–0406–0–1–609).”  
13 the following new item:

14 “TEACH Grants under subpart 9 of part A of  
15 title IV of the Higher Education Act of 1965.”.

16 (b) APPLICABILITY.—The amendment made by this  
17 section shall apply to any sequestration order issued under  
18 the Balanced Budget and Emergency Deficit Control Act  
19 of 1985 (2 U.S.C. 900 et seq.) on or after the date of  
20 enactment of this Act.